# REQUEST FOR COUNCIL ACTION

Date: April 10, 2023 Item No.: 10.k

Department Approval

City Manager Approval

8050

Item Description: Receive Annual Police Forfeiture Accounts Summary

#### 1 BACKGROUND

- In 2011, Council asked for an annual summary of information related to the year's activities in the
- forfeiture accounts. This memorandum is Attachment A. An updated memorandum providing summary
- 4 information on police forfeiture funds is attached as a reference- Attachment B.

6 OBJECTIVE

17

20

7 Accept summary information of account activities.

#### 8 BUDGET IMPLICATIONS

9 There is no cost to the city.

#### 10 RACIAL EQUITY IMPACT SUMMARY

- Upon review, staff has not identified a disparate racial equity impact in relation to this request for
- council action. However, as noted in the 2022 Forfeiture Accounts Summary, the Police Department
- adjusted its DWI forfeiture procedures to increase the vehicle value threshold. Forfeiting a vehicle can
- have unintended and disparate impacts on families based on income levels.

#### 15 STAFF RECOMMENDATION

16 Council receipt of summary memorandums on forfeiture accounts.

### 18 REQUESTED COUNCIL ACTION

19 Request Council receipt of summary memorandums on forfeiture accounts.

21 Prepared by: Erika Scheider, Chief of Police

Attachments: A. 2011 PD Forfeiture Information Memo to Council

B. 2022 Updated Forfeiture Accounts Summary

## **MEMORANDUM**



3

4 5 6

7 8 9

13 14 15

18 19 20

> 21 22

26 27

30 31

34 35 36

40 41

43 44

47 48

46

10 11 12

16 17

23 24 25

28 29

32 33

38 39

37

42

45

49 50

**DATE:** August 25, 2011

TO: City Manager Bill Malinen

FROM: Chief Rick Mathwig

**SUBJECT:** Forfeiture Information

This memorandum is in response to Mayor Roe's request for a report related to guestions raised by a citizen.

Property seized and ultimately forfeited by the Roseville Police Department is governed by Minnesota statutes: 169A.63 as it pertains to vehicle forfeitures for aggravated drunk driving arrests, and 609.531 as it pertains to vehicle and property seized for designated offenses such as narcotics, burglary, and other crimes.

Other property forfeited by the Police Department, not governed by Minnesota statutes, is generally related to our narcotics officer assigned to the Ramsey County's Violent Crime Enforcement Team (VCET). A percentage of their forfeitures are in concert with federal agencies such as the DEA. Those forfeitures are under the direction of federal laws which are similar to those in Minnesota.

Each Minnesota statute contains numerous subdivisions which strictly control forfeitures and the appeal processes afforded to those whose property is seized by law enforcement.

Upon seizure of property to be forfeited the owner is issued a receipt for the property and is issued written documentation on how to contest the seizure in court. This information is written in multiple languages and the law enforcement agency must be certain the person understands the seizure and the appeal process or the seizure will be considered invalid.

Once property has been legally seized and forfeited state statutes dictate how the proceeds should be dispersed. This process differs among crimes, but involving aggravated DWI offenses, the law enforcement agency retains seventy percent of the proceeds and thirty percent is forwarded to the prosecuting attorney. For crimes involving narcotics, burglary, etc., percentages differ but in general the law enforcement agency retains seventy percent of the proceeds, twenty percent is forwarded to the prosecuting attorney and the remaining ten percent is sent to the State of Minnesota's Crime Victim's Fund.

The Minnesota Peace Officers Standards and Training Board (POST) is the state entity that holds all professional licenses of peace officers in Minnesota. POST provides many functions one of which is offering model policies based on best practices in law enforcement. Some of the model policies are considered mandatory; *Procession of Property* Seized for Administrative Forfeiture is a required policy of all law enforcement agencies in Minnesota. The model policy was implemented in 2011. The model policy did not change our forfeiture operations in any significant manner.

Minnesota statutes mandate every forfeiture be reported to the Office of the State Auditor.

The citizen's questions raised to the Council are directly related to the now defunct Gang Strike Force and not my Department. I do not have intimate details of the Gang Strike Force's former operations but what has been established is some members of the Gang Strike Force disregarded state and federal statutes which dictate the process of seizing and ultimately forfeiting property from suspects in criminal activity.

These web links will allow access to expanded information on forfeiture guidelines and regulations.

Forfeitures related to aggravated DWI offenses: https://www.revisor.mn.gov/statutes/?id=169A.63

Forfeitures related to other crimes: https://www.revisor.mn.gov/statutes/?id=609.531

Model policies of POST: <a href="https://dps.mn.gov/entity/post/model-policies-learning-objectives/Pages/default.aspx">https://dps.mn.gov/entity/post/model-policies-learning-objectives/Pages/default.aspx</a>

The citizen's questions also address the expenditure of forfeiture funds. State statutes mandate the funds are to be used to "supplement" law enforcement's activities and budgets. Historically, the Department has used forfeited funds related to aggravated DWI offenses to supplement its efforts in combating DWI. The Department has used forfeited funds related to other crimes in a more general sense in supplementing budgetary limitations. Many times expenses related to the Roseville members of East Metro SWAT are paid by this forfeiture account.

All expenditures are authorized by the Chief of Police and paid by the Finance Department.

There is no manner to realistically forecast expected expenditures of these accounts as forfeiture statutes mandate the funds be used to "supplement" the financial needs of a law enforcement agency and not replace budgetary funding.

The forfeiture accounts have been used to bridge the CIP shortfall and actual needs of the Department in effectively and efficiently providing public safety functions to the citizens, businesses and visitors to Roseville.

There are many day to day operational items that have been purchased by these funds to include: automobile window tint meters, Tasers, legal defense related to forfeitures which is outside the contract of the city attorney, preliminary alcohol breath test meters, over \$100,000 was used to purchase the Department's current mobile computers, Police Reserve appreciation dinner, and many other uses. I expect future expenditures will be similar to the past.

I hope this memorandum provides enough guidance on the criminal forfeiture process and am willing to answer additional questions.

## **MEMORANDUM**

**SUBJECT:** Summary information on Police Forfeiture funds

Attachment B



2 3

4

5 6

7 8

9 10

12

13 14 15

16

17 18 19

20 21 22

23 24

29 30 31

32 33 34

35

36 37 38

39 40

> 42 43

41

44

45 46

47 48 FROM: Chief of Police Erika Scheider

11 In August of 2011, Council requested an annual document summarizing forfeiture account activities.

as foundation.

**DATE:** April 10, 2023

**TO:** City Manager Patrick Trudgeon

The Police Department forfeiture accounts are labeled as: Federal Equitable Sharing-Narcotics, Narcotics Forfeiture, and Alcohol Forfeiture.

The Federal Equitable Sharing- Narcotics account holds funds forfeited for federal controlled substance violations. As of July, 2018, per new federal guidelines, equitable sharing funds are no longer dispersed to local agencies as funds are used to support task force (Ramsey County Violent Crime Enforcement Team) operations.

The accompanying memorandum, which describes the Police Department's forfeiture accounts, serves

- > The Narcotics Forfeiture account holds funds forfeited for controlled substance offenses and other "designated offenses", as defined in Minnesota statutes. In 2020, the Department completed a comprehensive policy and procedure manual revision. Per policy, beginning in 2021, the Department no longer pursues cash forfeitures under \$2,000 due to the unintended impacts on low-income communities.
- The Alcohol Forfeiture account holds only funds forfeited for DWI related offenses. In 2018, the Department altered its operating procedures on forfeiting vehicles. The Department will only forfeit vehicles driven in felony DWI offenses and those vehicles must have a value of at least \$5,000.

This change was made for the following reasons:

- Forfeiting a vehicle can have unintended and disparate impacts on families based on income levels.
- Over the past three years, the Department lost over \$25,000 forfeiting vehicles due to expenses and the low return rate at auction, etc.
- Access to secure storage parking lots is expensive.
- Ramsey County judges are increasingly ruling in favor of innocent owner claims.
- Ramsey County judges are returning vehicles to arrested parties and the Department is mandated to pay storage costs.

49	FORFEITURE ACCOUNT ACTIVITY IN 2022:
50	
51	Federal Equitable Sharing- Narcotics
52	Beginning balance = \$111,136
53	Ending balance = \$86,220
54	
55	Summary of Revenue:
56 57	Other income- interest in the amount of \$1,225
58	Summary of Purchases:
59	<ul> <li>Professional services for cold case investigation- \$6,470</li> </ul>
60	Safety Equipment: Rifle plates for ballistic vests- \$18,645
61	<ul> <li>Wellness Equipment: Row machine for fitness room- \$1,026</li> </ul>
62	
63	Narcotics Forfeiture
64	Beginning balance = \$32,395
65	Ending balance = \$40,857
66	
67	Summary of Revenue:
68	<ul> <li>Property Room auction proceeds- \$8,295</li> </ul>
69	<ul> <li>Payments pertaining to narcotics cases- \$1,618</li> </ul>
70	<ul> <li>HIDTA reimbursement (Ramsey County VCET)- \$7,857</li> </ul>
71 72	<ul> <li>Ramsey County VCET State Fair (outstanding 2021 invoice)- \$6,956</li> </ul>
73	Summary of Purchases:
74	<ul> <li>Ramsey County VCET HIDTA OT details- \$7,857</li> </ul>
75	<ul> <li>Ramsey County SWAT annual team contribution- \$4,000</li> </ul>
76	Gym equipment/supplies- \$3,608
77	Roll call training room display replacement - \$3,000
78	Medicine disposal bags- \$856
79	Verizon (data costs)- \$668
80	Ramsey County Dispatch recognition- \$448
81	Costs related to destruction of drugs- \$100
82	<ul> <li>Other nominal costs related to police services</li> </ul>
83	Carrot no manual control of points and points are points and points and points and points and points and points are points and points and points and points and points and points are points are points and points are points are points are point
84	Alcohol Forfeiture
85	Beginning balance = \$183,230
86	Ending balance = \$182,386
87	
88	Summary of Revenue:
89	<ul> <li>Other income- interest in the amount of \$2,649</li> </ul>
90	
91	Summary of purchases:
92	<ul> <li>PBT equipment (five new screeners)- \$2,975</li> </ul>
93	<ul> <li>Costs related to alcohol compliance checks- \$518</li> </ul>
94	<ul> <li>Other nominal costs related to DWI enforcement services</li> </ul>
95	

96

All information accurate as of 4/4/2023