



**Regular City Council Meeting Minutes**  
**City Hall Council Chambers, 2660 Civic Center Drive**  
**Monday, January 9, 2023**

**1. Pledge of Allegiance**

**2. City Council Oaths of Office**

**a. Mayor Dan Roe**

City Manager Patrick Trudgeon introduced Mayor Roe's sister, Rebecca who helped perform the Oath of Office to Mayor Dan Roe, and he was sworn in.

Mayor Dan Roe thanked the public for re-electing him as Mayor of Roseville. He also thanked his sister, Rebecca for attending and her support as well as the rest of his family. He wanted to congratulate Councilmember Groff on his re-election as well as Councilmember Schroeder's election to the City Council.

**b. Councilmember Wayne Groff**

City Manager Patrick Trudgeon introduced Councilmember Groff's Great Niece, Greta Larsen who performed the Oath of Office to Councilmember Groff, and he was sworn in.

Councilmember Groff thanked the public for their support and re-electing him to the Roseville City Council. He thanked his niece for performing the Oath of Office to him. He also thanked the League of Women Voters for their tireless efforts to ensure access to voting for all legal voters.

**c. Councilmember Robin Schroeder**

City Manager Patrick Trudgeon introduced Councilmember Schroeder's husband, Peter Ryan, and daughter, Jessica, who performed the Oath of Office to Councilmember Schroeder, and she was sworn in.

Councilmember Schroeder thanked her family for their support and encouragement to take this journey. She also thanked her supporters, including the Women's Business Group. She thanked her friends who had faith in her. She also thanked the Councilmembers and Mayor for being positive and sharing their experiences as well as the City Staff and Department Heads who shared the vision of Roseville. She mostly thanked the residents who elected her to represent them.

**3. Roll Call**

Mayor Roe called the meeting to order at approximately 6:15 p.m. Voting and Seating Order: Etten, Groff, Schroeder, and Roe. City Manager Patrick Trudgeon and City Attorney Rachel Tierney were also present. Councilmember Strahan was absent.

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City Attorney Rachel Tierney, with Kennedy & Graven reviewed her professional history with the City Council and public.

**Recess**

Mayor Roe recessed the meeting at approximately 6:15 p.m., and reconvened at approximately 6:26 p.m.

**4. Approve Agenda**

Groff moved, Etten seconded, approval of the agenda as presented.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None.

**5. Public Comment**

Mayor Roe called for public comment by members of the audience on any non-agenda items. No one appeared to speak.

**6. Recognitions, Donations, and Communications**

**a. Dr. Martin Luther King Jr. Day Proclamation**

Mayor Roe read the Dr. Martin Luther King Jr. Day Proclamation.

Etten moved, Groff seconded, proclaiming January 16, 2023 Dr. Martin Luther King Jr. Day.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None.

**7. Items Removed from Consent Agenda**

**8. Business Items**

**a. Receive Presentation from League of Women Voters Roseville Area on the City ADA Compliance**

City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

Mr. Trudgeon thanked the League of Women Voters for doing their study. He indicated Mr. DeBenedet was at the meeting to provide the results of the study.

Mr. Jim DeBenedet made a presentation to the City Council on the League of Women Voters study assessing the compliance level on cities' compliance with Americans with Disabilities Act (ADA) Accessibility Requirements.

Mayor Roe thanked Mr. DeBenedet for the presentation and also the work of the committee and everyone involved. He appreciated the recommendations in the study and also wanted to acknowledge that there are not only people with mobility issues but also people with sight and hearing issues and others that the City needed to be conscious of. He noted that the City is working on the functionality of the website that works for people with hearing and visual impairments.

Councilmember Groff thanked everyone involved over the years on this issue.

Councilmember Schroeder indicated she was impressed with the City's Parks Department and Public Works Department that the park paths were plowed so well that a wheelchair could get through easily. She thought it made sense to be aware of what it takes and also good to be able to acknowledge some of things that the City is doing right.

Councilmember Etten thanked the League of Women's Voters for the work on the study.

**b. Receive Update on City-Wide Community Visioning Process**

Assistant City Manager Rebecca Olson briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

Mr. Dan Edgerton, Zan Associates, provided an update on the City-Wide Community Visioning process.

Councilmember Etten thanked Mr. Edgerton for all the work and stated he appreciated them going to all of the places the Council asked them to go. He noted Zan Associates went to the Roseville high school homecoming and had photos but did not end up in the demographics slice, the eighteen to twenty-four range or if seventeen the individuals did not count.

Mr. Edgerton explained this group counts but he did not yet tabulate the event demographics into this; the count for this presentation was just from the surveys.

Councilmember Etten hoped the consultants continued to look for opportunities to connect with a broad slice. In looking at the demographics, it might be underrepresenting the senior population and the City has several senior buildings where the residents would be happy to see Zan Associates. He noted many people who live there are people who have lived in the community for decades, are highly invested in Roseville, and continue to volunteer and be engaged. He thought that may be a way to get some more feedback. He would love to see this connect more with Sienna Green, which is a fantastically run facility. He would also like to see more involvement with non-owner-occupied residences.

Mr. Edgerton explained Zan Associates did connect with Sienna Green and made some connections and relationships there. There were Hello Lamppost objects with some fliers distributed there as well. He thanked Councilmember Etten for his comments.

Mayor Roe thought it was worth noting it is not necessarily always care type facilities for seniors but actually there is a lot of independent living right across from City Hall.

Councilmember Schroeder thanked Mr. Edgerton for doing all of this work. She noted not all seniors are tech savvy, so they need to be aware of how to approach them to gather information. She was glad to hear Zan Associates was starting to get more numbers and encouraged bumping up those numbers to get a better picture to make sure this represents all of the separate groups and that they all have the ability to add to this.

Councilmember Groff thanked Mr. Edgerton for all the work. He would also like to see more rental input and understood it is harder to reach these types of residents. He was looking forward to more information in the coming months.

Councilmember Etten suggested connecting with Rice/Larpenteur Alliance because that group has a lot of business connections along that stretch and maybe some relationships that would be easy to tie into to get some more action for the business outreach.

**c. Approve Public Works 2023 Work Plan**

Public Works Director Jesse Freihammer briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

Mayor Roe asked if there was a lot of uptakes on the energy action plan and the programs amongst the businesses in the community or is it still too early in the implementation to really get a sense of that.

Mr. Freihammer thought it was a little early. He knew they did have some input and feedback, but it can be expanded upon in the coming year.

Mr. Freihammer reviewed the 2023 Public Works work plan with the City Council.

Councilmember Etten thanked Mr. Freihammer for the work done with the residents on South McCarron Boulevard and the retaining wall. He noted there was a lot of concern from the residents but they felt really good by the time staff was done meeting with them. He thanked staff for meeting with the residents and making changes and bringing forward more information.

Councilmember Groff echoed the comments from Councilmember Etten. He thought the Fairview project was going to affect the surrounding area a lot, so he wanted to make sure staff is aware and to be conscientious about letting people know in advance.

Mr. Freihammer explained MnDOT plans to have Fairview remain open during the project. It might be down to one lane underneath the bridge. The project involves the ramps more than anything else and will be the biggest impact.

Councilmember Schroeder thanked Mr. Freihammer for this and indicated she has received a lot of helpful feedback about the Public Works Department. She also wanted to point out that she was incredibly pleased to see, in the equity impact summary, that staff included parts for individuals with disability because that was really important, particularly in Public Works and something to be kept in mind when doing these different projects.

Mayor Roe indicated on the Fairview ramp project, he knew that safety advocates talked about eliminating the bypass, right turn, porkchop, right turn lane because it is somewhat dangerous for pedestrians. He wondered if that has been a factor in the discussions about the design of those ramps or is it because these are freeway ramps that make it a different preacher in terms of that aspect.

Mr. Freihammer explained the intersection will be signed and signaled differently. It is really an enhanced signal with flashing for no right turn on red. It is not going to be a traditional porkchop but rather have enhanced pedestrian features. Discussion has occurred with MnDOT, and they internally have that same conflict.

Mayor Roe asked if the City already did the segment on Lexington south of 36 on the east side as a part of the work the City has done over the last few years.

Mr. Freihammer explained south of 36 there is not a pathway. That is next year, and the City has partial funding for next year.

Mayor Roe indicated the Council talked a little bit last year about the Tamarack Park Trail connection from the cul-de-sac at Western and the issues with residents there that use it for their backyard access. He wondered if that conversation was still ongoing.

Mr. Freihammer explained that conversation will probably come back to the City Council later in the year and most likely if the City decided to put it in the plan, it would be a 2024 project.

Mayor Roe asked about the closure at South Owasso Boulevard for the retaining wall and if it will be a complete closure, expressing concern to notify the residents along any detour of the potential traffic impacts during the detour.

Mr. Freihammer explained with staging it will need to be a complete closure with a few houses having access, and during temporary detours last year there did not appear to be issues.

### **Public Comment**

Mayor Roe offered an opportunity for public comment with no one coming forward.

Groff moved, Schroeder seconded, approval of the Public Works 2023 Work Plan for Street and Utility Improvements.

### **Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

**d. Appoint Acting Mayor for 2023**

City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

Councilmember Groff indicated his schedule does accommodate this, if needed.

Councilmember Etten indicated he would not fight this but could not make morning ribbon cuttings.

Councilmember Schroeder indicated she was going to suggest Councilmember Etten because he is the senior member on the Council in years served.

Schroeder moved, Groff seconded, designating Councilmember Etten as the Acting Mayor for 2023.

### **Public Comment**

Mayor Roe offered an opportunity for public comment with no one coming forward.

### **Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

**e. Discuss and Appoint City Council Liaisons**

City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

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Mayor Roe thought that terms on the Visit Roseville and NYFS are a couple of years. Since some are in the middle of the term, he suggested keeping those liaisons the same as last year. He was willing to step aside on the Communication Commission although as pointed out to him this spring, the other most senior member is not going to continue serving on that board so this committee may want to retain some institutional memory in the form of him on that board for at least another year. He noted staff heard from Councilmember Strahan that the time of the meetings was a conflict for her on being the City's representative on the Ramsey County League of Local Government, so he thought someone else needed to be designated to that Committee. He indicated the meetings are on Fridays at 9:00 am. He also indicated with the Rice/Larpenteur Committees he is on the Executive Committee and the Economic Development and Transportation, and Councilmember Etten is on the Livability and Events Committee. He explained he was open to deferring on one of the two committees he is on right now.

Councilmember Etten indicated he would like to continue to be on the Rice/Larpenteur Committee and has been helping plan those events.

Mayor Roe noted Councilmember Strahan has indicated she would like to continue on as the Legislative Liaison.

Councilmember Groff thought it made sense for the Mayor to stay on the North Suburban Communications Commission.

Mayor Roe suggested designating an alternate this year. He noted he was fine staying as the representative but thought there should be an alternate as well.

Councilmember Etten thought they should come back to the alternate to make sure all of the other committees are covered.

Councilmember Schroeder offered to be representative on the Ramsey County League of Local Governments.

Mayor Roe noted Councilmember Groff is continuing on the Visit Roseville Committee. He indicated that with the Rice/Larpenteur Committees, he is available to be on both but does not need to if another Councilmember would like to be on one.

Councilmember Etten thought Mayor Roe should stay on the Executive Committee because of his long-term involvement.

Mayor Roe indicated the City Manager Performance Review had Councilmember Etten and past Councilmember Willmus on the committee. He indicated this had an opening.

Councilmember Etten stated he would be open to continuing on the City Manager Performance Review Committee but has done this for several years so if other members would like to be on it, he did not need to be.

Councilmember Schroeder indicated she would be willing to do that but thought it would be nice to have someone on the committee that has done it before.

Councilmember Groff agreed. He indicated he would be open to being on the Roseville Firefighters Relief Association if it was open.

Mayor Roe asked if anyone wanted to be an alternate on the North Suburban Communications Commission.

Councilmember Groff indicated he could be an alternate.

### **Public Comment**

Mayor Roe offered an opportunity for public comment with no one coming forward.

Etten moved, Schroeder seconded, adoption of Resolution No. 11958 entitled, "Resolution Designating Representatives to Various Groups and Committees Including the Firefighter Relief Association, with Councilmember Groff as the representative to the NYFS Board and Visit Roseville, Mayor Roe as the representative to the North Suburban Communications Commission and Rice/Larpenteur Alliance Executive Committee and Economic Development/Transportation Committee, Councilmember Schroeder as representative to the Ramsey County League of Local Governments and the City Manager Performance Review Committee, Council member Strahan the legislative liaison, and Councilmember Etten representative to the Rice/Larpenteur Alliance Events Committee and City Manager Performance Review Committee.

### **Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

- f. Discuss City Council and Advisory Commission Rules of Procedure**  
City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

The City Council did not have any changes to be made.

- g. Consider Commission Reappoints and Declare Variances for 2023**  
City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.



**Public Comment**

Mayor Roe offered an opportunity for public comment with no one coming forward.

Etten moved, Groff seconded, tabling the reappointments due to lack of feedback from Commission Chairs on Commissioners.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

Etten moved, Schroeder seconded, declaration of vacancies and appointment process as outlined in the Request for Council Action dated January 9, 2023.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

**h. Consider Adopting a Resolution Supporting the Creation of a Local Sales Tax in Roseville**

City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

Councilmember Schroeder stated there needs to be conversations with businesses in the City because those businesses will be the ones collecting and keeping track of the sales tax. She wanted to make sure that the City loops that into the conversation. It was also her understanding that if the Council passes this tonight, it then goes to the State and once the State approves it, the resolution comes back to the City for approval again.

Mr. Trudgeon indicated that was correct, noting that process is outlined in the packet on page three of this item.

Councilmember Schroeder indicated she wanted to make sure this process was correct because she did have several questions but did not want to stop the process of approval because she knew there was time for the questions once this came back to the Council.

Mayor Roe pointed out that under the process, presuming the legislature okays the City to proceed, the Council has to adopt whatever needs to be adopted to get it on the ballot in 2024, at least ninety days prior to that election.

Mr. Trudgeon indicated that was correct.

### **Public Comment**

Mayor Roe offered an opportunity for public comment.

**Mr. John Kysylyczyn, 3083 Victoria Street**

Mr. Kysylyczyn explained that starting back with the 1996 Legislative session, he attended a couple hundred MN House and Senate Tax Committee and Tax Conference Committee hearings. There were a couple of facts he wanted to point out to the City Council for them to think about. He indicated as the staff report indicates, this proposal will shift at least \$108 million dollars from the property tax to the sales tax. Number two, as the staff report states both the sales tax and property tax harm low income and minority groups. As a side point, the staff report is incorrect about the income tax because low-income people do not pay income tax. Number three, last time he reviewed the list of the largest property taxpayers in the City, he believed Rosedale was number one, HarMar Mall was number two, various strip malls were three through five, etc. Number four, shifting millions from the property tax to the sales tax harms low-income and minority groups from receiving State assistance from the property tax refund program. He indicated there is no sale tax refund program that exists in this State. Number five, in the past five years there has been a massive expansion of home delivery of almost every product available. Sales tax in Roseville was once considered a tax primarily paid for by non-city residents and that has changed. Today, more than ever, a sales tax will hit low income, minority groups that try to take advantage of savings from using online buying and delivery to their home. The conclusion he has and the question he wants everyone to ponder is why this Council vote would yes on a proposal that will harm low-income minority groups from obtaining the largest property tax refund possible. Number two, why is the Council voting yes for what essentially will be a multi-million-dollar tax break to Rosedale, HarMar Mall, and the wealthiest corporate landowners in this City. He believed that the Council owes the community an explanation as to what their position is on this broader issue of shifting \$108 million from the property tax to the sales tax and the broader implications that has for the community.

Mayor Roe thanked Mr. Kysylyczyn for his input and information.

Groff moved, Etten seconded, adoption of Resolution No. 11959 entitled, "Resolution Supporting the Authority to Impose a Local Sale Tax to Fund Specific Capital Improvements Providing Regional Benefit, to Establish the Duration of the Tax and the Revenue to be Raised by the Tax, and to Authorize the City to Issue Bonds Supported by the Sales Tax Revenue."

### **Council Discussion**

Councilmember Groff thought interesting points were made but he thinks that the City is a hub that still attracts people from out of the City to purchase things and this is one way of defraying the cost to local tax payers on that amount of money as it will be coming from the greater area and will also be going towards things as required for the greater good of the City.

Councilmember Etten agreed.

Mayor Roe added that there was nuance to some of the points made during the public comment. One of the things brought up by Councilmember Groff is that there is a significant portion of the sales tax that is paid by people outside of Roseville and that is what the City has been hearing from residents about. That it is the local tax payers right now that are paying for the maintenance of facilities that are used by employees and shoppers and people who come to Roseville to do commerce. It is not necessarily always, but does include City streets and utility supplies that connect services in the City and those services are provided for their customers and employees who are often times non-residents of the City. The notion in trying to address one of the concerns of residents, is that part of the bill for a lot of the services provided in Roseville should be paid by a lot of the users who are not necessarily residents or local businesses. So, sales tax is an opportunity to diversify that source of funding and by State Law the City cannot adopt a local sales tax to pay for Police or Fire services. It has to be for specific capital type projects. He believed what is being discussed meets those requirements and also meets the desire of the residents to have that diversified source of revenue that comes from people who are not necessarily residents or businesses of the City. He noted the City is not currently collecting \$108 million in property taxes, so it is a shift of the future responsibility for this expenditure from property taxes to a local option sale tax, but that shift is not only from Rosedale and HarMar. That shift is from Rosedale, HarMar and also all of the residential taxpayers in the City. For those reasons, he was in favor of pursuing this.

Councilmember Groff noted ultimately this item goes to the voters to decide.

#### **Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

**i. Consider Adoption of Roseville's 2023 Legislative Priorities**

City Manager Patrick Trudgeon briefly highlighted this item as detailed in the Request for Council Action and related attachments dated January 9, 2023.

Councilmember Etten indicated the last item is a lot, but he thought it was the right idea. He thanked staff for working on this.

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Councilmember Groff thought the wording in the last bullet point reflects what the Council was thinking. He thought “Increasing fees to local Deputy Registrars” should be higher up, but it is in the priorities.

Mr. Trudgeon noted Metro Cities and the group of Registrars are working on this so this would not be a City led initiative.

Councilmember Groff thought it might be nice to have a letter from the City regarding this.

Mayor Roe noted on the item Ramsey County request for the Youth Violence Response, he was at a meeting where one of the topics discussed was the gap in dealing with youth violent offenders. He explained the group is trying to get support and funding for a more residential middle option between not doing anything and incarceration for the young offenders. He thought it made sense to be in support of this, noting it could be added as an item on the Other Priorities list because the City is not taking a lead on this. He did not know if the City needed to put their voice in on this but might be helpful with the Legislature.

Councilmember Groff thought this sounded like an excellent program and might fill a gap.

Councilmember Schroeder indicated she would support adding this to the list because she did think the City needed to have another alternative and it made sense that this should be added.

There was no objection to the Council in adding the “Ramsey County Youth Violence Response” proposal.

**Public Comment**

Mayor Roe offered an opportunity for public comment with no one coming forward.

Schroeder moved, Etten seconded, adoption of the City of Roseville 2023 Legislative Priorities adding the “Ramsey County Youth Violence Response” proposal to other priorities.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None

**9. Council Direction on Councilmember Initiated Agenda Items**

**10. Approve Minutes**

*Comments and corrections to draft minutes had been submitted by the City Council prior to tonight's meeting and those revisions were incorporated into the draft presented in the Council packet.*

**a. Approve November 28, 2022 and December 5, 2022 City Council Meeting Minutes**

Etten moved, Groff seconded, approval of the November 28, 2022 and the December 5, 2022 City Council Meeting Minutes as presented.

**Roll Call**

**Ayes:** Etten, Groff, and Roe.

**Nays:** None.

**Abstain:** Schroeder

**11. Approve Consent Agenda**

At the request of Mayor Roe, City Manager Trudgeon briefly reviewed those items being considered under the Consent Agenda; and as detailed in specific Requests for Council Action dated January 9, 2023 and related attachments.

Etten moved, Groff seconded, approval of the Consent Agenda including claims and payments as presented and detailed.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None.

**a. Approve Payments**

ACH Payments	\$1,776,211.85
105316-105613	2,936,757.87
<b>TOTAL</b>	<b>\$4,712,969.72</b>

**b. Approval of Temporary Liquor License**

**c. Approve General Purchases or Sale of Surplus Items Exceeding \$10,000**

**d. Adopt Resolution 11960, Designating Official Bank Depositories, Official Bank Signatories, and Electronic Funds Transfer Authority for 2023**

**e. Designate the 2023 Legal Newspaper**

**f. Approve Annual Sign Permits for 2023**

**g. Appoint the Building Official as Assistant Weed Inspector for 2023. Resolution No. 11961**

**h. Authorize City Manager to Enter into a Memorandum of Understanding with IAFF Local 5051 Recognizing Juneteenth as a Holiday**

**i. Authorization to Seek Donations for Various City Functions and Events**

**j. Adopt Resolution 11962, Approving Agreement with the Minnesota Department of Transportation for Federal Aid Participation**

**k. Adopt a Resolution 11963 Approving 2023 Reapportionment of Assessments**

**l. Adopt Resolution 11964 in Support of Less Mow May**

**12. Future Agenda Review, Communications, Reports, and Announcements – Council and City Manager**

City Manager Trudgeon reviewed with the City Council the January 23, 2023 EDA and City Council meetings and the January 30, 2023 City Council meeting.

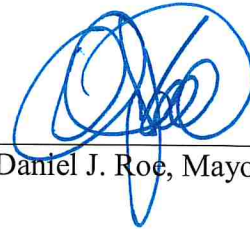
**13. Adjourn**

Schroeder moved, Groff seconded, adjournment of the meeting at approximately 8:38 p.m.

**Roll Call**

**Ayes:** Etten, Groff, Schroeder, and Roe.

**Nays:** None.



\_\_\_\_\_  
Daniel J. Roe, Mayor

ATTEST:



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Patrick J. Trudgeon, City Manager