REQUEST FOR COUNCIL ACTION

DATE: 3/29/2010 ITEM NO: 12.d

Department Approval:

City Manager Approval:

Item Description: Request by Clearwire LLC for approval of a 125-foot telecommunication

tower facility in Acorn Park, 266 County Road C, as a CONDITIONAL USE

(PF09-032)

1.0 REQUESTED ACTION

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Clearwire is requesting approval of a telecommunication monopole facility at Acorn Park as a CONDITIONAL USE, pursuant to §1013 (General Requirements) and §1014 (Conditional Uses) of the City Code.

Project Review History

- Application submitted and determined complete: October 9, 2009
- Planning Commission recommendation (4-1 to deny): January 6, 2010
- Project report prepared: March 24, 2010
- Anticipated City Council action: March 29, 2010
- Extended review deadline: April 7 2010

2.0 SUMMARY OF RECOMMENDATION

After reviewing the circumstances surrounding the application, the City Attorney recommends denying the application for CONDITIONAL USE approval based on the absence of a City policy for determining when or whether Roseville, as a property owner, is interested in locating telecommunication infrastructure on City-owned property; additional information explaining the basis of this recommendation is contained in the body of this report.

3.0 SUMMARY OF SUGGESTED ACTION

Adopt a resolution denying the proposed CONDITIONAL USE; see Section 8 of this report for the detailed action.

21 **4.0 NEXT STEPS**

As the importance and prevalence of wireless communication intensifies, it is increasingly important for the City Council to adopt a policy which:

- **a.** determines whether the Comprehensive Plan supports wireless telecommunication infrastructure on City-owned property;
- b. establishes a framework for determining where such infrastructure is inappropriate and where it can be considered; and
- c. identifies if or when Roseville will participate in land use applications in specific locations.

5.0 BACKGROUND

- 5.1 City of Roseville owns the property at 286 County Road C, which has a Comprehensive Plan designation of Park & Open Space (POS) and an identical zoning classification of Park & Open Space (POS).
- This CONDITIONAL USE request has been prompted by the applicant's desire to erect the tower, convey it to the City, and lease space for their telecommunication equipment on and at the base of the tower, which makes the City a partner in the application in addition to being the landowner.

6.0 STAFF COMMENTS

- Although Roseville City staff has continued to work with Clearwire's application for approval of a telecommunication tower facility as a CONDITIONAL USE in Acorn Park, conflicts persist between the policies that guide the activities and recommendations of various City Departments. As a specific example, the Parks and Recreation Department is responsible for maintaining a high quality experience for park users and believes that a telecommunication facility suitable for multiple service providers is inappropriate in Acorn Park, whereas Community Development staff believes that the proposed facility is consistent with the guidance of the Comprehensive Plan and the requirements of the zoning code and, therefore, ought to be approved.
- 6.2 This impasse appears to be a result of the absence of a City policy for the siting of telecommunications towers. Without a general City policy for determining when or whether Roseville, as a property owner, is interested in locating telecommunication infrastructure on City-owned property, the City is unable to answer this question as it applies specifically to Acorn Park.
- Given the City's inability to act on the specific land use request in the face of lingering uncertainty on the broader policy question, City staff has asked whether Clearwire is willing to withdraw the application since withdrawal would provide an opportunity to resolve the policy issue without the pressure of the land use application. Clearwire was not interested in withdrawing, and this is the last City Council meeting prior to the deadline for final action on the application.

7.0 RECOMMENDATION

The City Attorney recommends denial of CONDITIONAL USE proposal, based on the following findings:

- as the co-applicant and property owner in the proposal, the City of Roseville does not support the application at this time; and
- b. the City of Roseville lacks a policy that adequately addresses the location of telecommunication infrastructure on City-owned properties to minimize negative impacts with respect to the standard conditional use review criteria.

8.0 SUGGESTED ACTION

Adopt a resolution denying the proposed conditional use, based on the comments in Section 6 and the finding in Section 7 of this report.

9.0 NEXT STEPS

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Community Development staff is aware of interest in locating telecommunication monopole facilities in other City-owned parks, although no proposals have yet been submitted. For this reason, it is increasingly important for the City Council to adopt a policy which:

- **a.** determines whether the Comprehensive Plan supports wireless telecommunication infrastructure on City-owned property;
- **b.** establishes a framework for determining where such infrastructure is inappropriate and where it can be considered; and
- c. identifies if or when Roseville will participate in land use applications in specific locations. Remember that an application for conditional use approval initiates the 60-day action timeline and must be approved if the proposal satisfies the applicable criteria in the zoning code.

Prepared by: Associate Planner Bryan Lloyd (651-792-7073)

Attachments: A: Area map B: Draft resolution

Attachment A: Location Map for Planning File 09-032 2658 2645 2646 2645 **26**46 S / PUD COUNTY ROAD C W B/B3 LR/R1 LR/R1 8 21 8 196 186 166 2635 WEWERS 2625 266 350 360 2611 LR/R1 2610 RD ^{/ B3} 2595 LR/R1 1221 LR/R1 Z03, R1 LR / R1 185 LR/R1 2595 LR/R1 Acorn LR / R1 LR / R1 WEWERS RD LR / R1 266 224 P/R1 2571 LR / R1 LR / R1 RICE ■LR / R1 ST 55 2 353 350 **BROOKS AVE** LR/R1 LR/R1 355<mark>x</mark> LR/R1 MR/R4 2510 MR/R4 2508 2505 2508 BRO 2509 300 **Location Map** 290 This map is neither a legally recorded map nor a survey and is not intended to be used as one. This map is a compilation of records, information and data located in various city, county, state and federal offices and other sources regarding the area shown, and it to be used for reference purposes only. The City does not warrant that the Geographic information System (GIS) Data used to prepare this map are error free, and the City does not represent that the GIS Data can be used for navigational, tracking or any other purpose requiring exacting measurement of distance or direction or precision in the depiction of geographic features. Il error or of discrepancies Data Sources * Ramsey County GIS Base Map (9/29/2009) 200 Feet Prepared by: For further information regarding the contents of this map contact: Site Location are found please contact 551-792-7085. The preceding disclaimer is provided pursuant to Minnesota Statuties \$466.03, Subd. 21 (2000), and the user of this map acknowledges that the City shall not be liable for any damages, and expressly waives all claims, and agrees to City of Roseville, Community Development Department, **Community Development Department** LR / R1 Comp Plan / Zoning Designations 2660 Civic Center Drive, Roseville MN Printed: October 30, 2009 defend, indemnify, and hold harmless the City from any and all claims brought by User, its employees or agents, or third parties which mapdoc: planning_commission_location.mxd arise out of the user's access or use of data provided.

EXTRACT OF MINUTES OF MEETING OF THE CITY COUNCIL OF THE CITY OF ROSEVILLE

1	Pursuant to due call and notice thereof, a regular meeting of the City Council of the City of Roseville, County of Ramsey, Minnesota, was held on the 29 th day of March 2010, at 6:00 p.m.		
3	The following Members were present:;		
4	and the following Members were absent:		
5	Council Member introduced the following resolution and moved its adoption:		
6	RESOLUTION NO		
7	A RESOLUTION DENYING A 125-FOOT TELECOMMUNICATION TOWER		
8	FACILITY AS A CONDITIONAL USE IN ACCORDANCE WITH §1013.10 AND		
9	§1014.01 OF THE ROSEVILLE CITY CODE FOR CLEARWIRE LLC AND CITY OF ROSEVILLE (PF09-032)		
11	WHEREAS, City of Roseville owns the property at 286 County Road C; and		
12	WHEREAS, the subject property is legally described as:		
13	SECTION 12 TOWN 29 RANGE 23 S 400 FT OF N 930 FT OF E 82 5/10 FT OF W 1309		
4	2/10 FT OF NE 1/4 (SUBJ TO RDS AND ESMTS) IN SEC 12 TN 29 RN 23		
15	PIN: 12-29-23-12-0002		
16 17 18	WHEREAS, Clearwire LLC in conjunction with the property owner seeks to allow the construction of a 125-foot telecommunication tower to be owned by City of Roseville, which is conditionally permitted use in the applicable Park & Open Space Zoning District; and		
19	WHEREAS, the Roseville City Council has found that:		
20 21	as the co-applicant and property owner in the proposal, the City of Roseville doe not support the application at this time; and		
22	2. the City of Roseville lacks a policy that adequately addresses the location of		
23	telecommunication infrastructure on City-owned properties to minimize negative		
24	impacts with respect to the standard conditional use review criteria.		
25	NOW THEREFORE BE IT RESOLVED, by the Roseville City Council, to DENY the		
26	proposed CONDITIONAL USE in accordance with Sections §1014.01 and §1013.10 of the		
27	Roseville City Code.		
28	The motion for the adoption of the foregoing resolution was duly seconded by Council		
29	Member and upon vote being taken thereon, the following voted in favor:;		
30	and voted against;		
31	WHEREUPON said resolution was declared duly passed and adopted.		
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Resolution - Clearwire/Acorn Park, 286 County Road C (PF09-032)		
STATE OF MINNESOTA)) ss	
COUNTY OF RAMSEY)	
I, the undersigned, being the duly qualified City Manager of the City of Roseville, County of Ramsey, State of Minnesota, do hereby certify that I have carefully compared the attached and foregoing extract of minutes of a regular meeting of said City Council held on the 29 th day of March 2010with the original thereof on file in my office. WITNESS MY HAND officially as such Manager this 29 th day of March 2010.		
	William J. Malinen, City Manager	

(SEAL)