# REQUEST FOR COUNCIL ACTION

Date: 11/15/2010 Item No.: 12.b

Department Approval

City Manager Approval

South

Item Description: Adoption of the Roseville Parks and Recreation System Master Plan

#### **BACKGROUND**

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Among other items, the updated parks and recreation system master plan initially set out to:

- 1. Establish a clear vision for Roseville parks, programs and facilities
- 2. Establish a detailed implementation program work is yet to be done
- 3. Establish documented capital funding priorities for improvements and acquisitions to the parks and recreation system
- 4. Establish documented programming priorities for the parks and recreation system
- Evaluate existing park and recreation system features, amenities and services related to peer communities and accepted national standards to identify problems and potentials
- 6. Identify the parks and recreation system needs, desires and interests of the community today and in the future based on anticipated demographic, economic and sociologic changes
- 7. Establish documented policies and priorities for preserving and restoring existing natural features and amenities for the benefit of the community as a whole

The final parks and recreation system master plan is attached and set for final review and adoption at your November 15<sup>th</sup>, 2010 City Council meeting.

The final scheduled meeting of the Citizen Advisory Team (CAT) took place on August 5<sup>th</sup>, 2010 where they reviewed and commented on the parks and recreation draft master plan #1; suggestions were incorporated into draft plan #2.

The final scheduled meeting of the Technical Advisory Team (TAT) took place on August 26<sup>th</sup>, 2010 where they reviewed and commented on the parks and recreation draft master plan #1; suggestions were incorporated into draft plan #2.

On Saturday, September 18<sup>th</sup>, 2010 the Parks and Recreation Commission held their annual retreat where much of their time was spent reviewing and commenting on the parks and recreation draft master plan #2; suggestions were incorporated into final plan.

30 31 A formal presentation of the plan was made to you on September 27<sup>th</sup> by Michael Schroeder from LHB and staff.

Public comment was received from October 1<sup>st</sup> – November 1<sup>st</sup> on the draft plan with eventual refinements made. Overall, there was favorable feedback from the community with suggestions and comments more related to grammar, organization and implementation. No substantive changes were made in the final version of the plan. Attached is a brief outline of the modifications to create the final plan.

On November 9<sup>th</sup>, 2010 it is anticipated that the Parks and Recreation Commission will review and make a final recommendation.

A copy of the plan has been delivered to your home in preparation for the final adoption at your November 15<sup>th</sup>, 2010 City Council meeting. A formal presentation is not expected at the meeting but staff will plan to discuss the next steps with you and gather further direction on exploring implementation.

With the strong desire expressed by the Citizen Advisory Team, Technical Advisory Team, Parks and Recreation Commission, City Council and the Citizens to develop a phased implementation, attached is a draft organizational structure that the Parks and Recreation Commission will continue to refine. Staff will review this with you at your November 15<sup>th</sup> meeting and request to continue to move forward.

The anticipated next steps are as follows:

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- November formation of Citizen Organizational Team (COT)

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  - $\circ\quad \mbox{Role}$  is to begin to explore implementation options
- February, 2011 conduct a statistically valid survey to compare and contrast final plan details and determine support level for implementation direction
- 2010/2011 communicate plan details and implementation strategies to community
- Fall, 2011 among other funding mechanisms it is anticipated that a referendum for phase 1 will be conducted

The final master plan will serve as a:

- Philosophical framework for the provision of parks, programs and facilities.
- ♦ Policy and procedures guide for parks, programs and facilities
- ♦ Strategic plan for the future of parks, programs and facilities
- Document bringing together all elements for the management of parks, programs and facilities
- ♦ Comprehensive inventory of parks, programs and facilities

The plan also includes the required elements of the national accreditation program and once adopted, will be referenced in the City Comprehensive Plan as a guide for the parks and recreation system.

It is anticipated that the plan will be reviewed annually with a more extensive update to include full community engagement occurring at least every 5 years.

The plan becomes a working document for City Staff, Parks and Recreation Commission, City

Council and Citizens.

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109 110 This plan is a result of extensive involvement by the entire community while also building on Imagine Roseville 2025. The extent of the process is outlined in the plan.

The important aspect of this plan as in all types of master plans is that it is a guide to navigate through the many challenges of providing an extensive and comprehensive parks and recreation system. The Parks and Recreation Commission and City Staff will always need to review their recommendations using the plan as a reference. The City Council can use the plan as a standards test when rendering their decisions.

#### **POLICY OBJECTIVE**

The process for updating the parks and recreation system master plan is consistent with City goals to engage the community when planning the provision of services, facilities and land use. It is also consistent with the City's efforts as outlined in the Imagine Roseville 2025.

#### FINANCIAL IMPACTS

A budget for the implementation exploration process will be developed as progress continues with the Citizen Organizing Team (COT).

The implementation of the master plan will require increased resources.

#### STAFF RECOMMENDATION

Based on the policy of providing public input on projects and plans, staff recommends that the City Council adopt the final report of the Roseville Parks and Recreation System Master Plan and authorize staff to work with the Parks and Recreation Commission to establish and conduct an implementation exploration citizen involvement structure and process as outlined.

#### REQUESTED COUNCIL ACTION

Motion adopting the final report of the Roseville Parks and Recreation System Master Plan

Motion authorizing staff to work with the Parks and Recreation Commission to establish and conduct a Parks and Recreation System Master Plan implementation exploration citizen involvement structure and process as outlined

Prepared by: Lonnie Brokke, Director of Parks and Recreation

#### Attachment:

- a. Final Parks and Recreation System Master Plan
- b. Draft Implementation structure and process description

Date: 11/15/10
Item: 12.b
P&R Master Plan

Council Members:
Please bring your copy
of the Master Plan
that was delivered to
your home last week.

Notice to Public:

A full copy of the Parks and Recreation Master Plan is available for viewing in the Parks and Recreation Department.





Park and Recreation Master Plan

Planning the future of Roseville's parks, facilities, and recreation programs

#### Final plan modifications

During the public review period, the need for modifications to the master plan and appendices became evident. The nature of these changes is minor, and they have little impact on the directions or policies defined in the master plan. However, the changes offer opportunities for clarification of information, expand on certain ideas or information that will help set directions for parks, programs, and facilities, or correct factual errors contained in the public review draft. Other changes are directed to improving readability of the documents. The general nature of the changes is described below.

#### Master plan

Changes were made to incorporate information received from agency reviewers in various parts of the document. These changes included points of emphasis related to management of parks and recreation assets and descriptions of park facilities for non-Roseville parks.

Information was added to characterize the partnerships that exist between the Parks and Recreation Department and various local non-profit organizations that support Roseville parks and recreation activities and facilities.

Information was added to complete portions of the document that were not fully addressed in the draft available for public review. For instance, information was added to describe the community gymnasiums, the Frank Rog Amphitheater, and the Rosebrook Pool.

Information was added to more fully describe the current Parks and Recreation Department funding and staffing. The information added to the master plan is intended as a brief overview; for more detailed information, readers are encouraged to obtain a copy of the department's Annual Reports.

Minor additions were made to the goals and policies to reflect the potential for developing additional strategies for managing parks and recreation assets, specifically on page C-26 under goal #2, policy 2.1, the asset management language was added to the policy.

Minor modifications were made to correct format issues and typographical errors.

Minor modifications were made to ensure proper pagination after inserting the information described above.

1 **Appendices** 2 3 Updated Constellation and Sector Worksheets were inserted into Appendix 5. Parks and 4 recreation staff reviewed the worksheets during the public comment period and provided, corrected, or expanded upon information included in the original worksheets. 5 6 7 Based on input received during the public comment period, a chart in Appendix 7 was adjusted to reflect correct debt service payments. The chart was included in a 8 9 memorandum from Chris Miller, Finance Director, to Lonnie Brokke and Bill Malinen, 10 with a date of 2 August 2010. The corrected figures are noted in RED. 11 12 A brief list of sources used for parks and recreation trends was included as Appendix 8. It should be noted that there are far more references available for many of the 13 14 suggested trends, and that many of the trends were suggested by the CAT or Design 15 Team during the master planning process. 16 17 Minor modifications were made to ensure proper pagination of the appendices after 18 inserting the information described above. 19 20 21 C:\Users\mjs\Desktop\Roseville Parks and Recreation Master Plan\draft plan (InDesign)\final\changes to create final plan, 20101104.doc 22

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## **Master Plan Implementation Process**

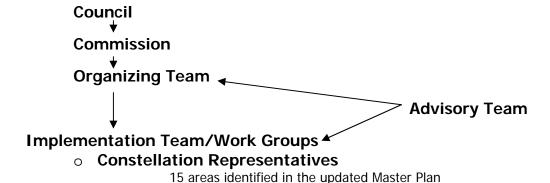
Attachment B

Draft 11-1-10

#### **Putting our Mission in Motion!**

Roseville Parks and Recreation exists to provide diverse programs and facilities, sustain park lands and preserve natural resources for today's citizens and future generations

#### **Structure**



- Statistically Valid Survey
- Funding Options

Referendum/Tax Levy Local Sales Tax Legacy Funds Grants Community Partners/Contributions

- Implementation Partners
- Affiliated & Special Interest Groups

Arts & Culture
Athletic Associations
Community Organizations
Neighborhood Groups
Friends
FORPARKS
Friends of the OVAL
FORHANC
Foundations
Central Park Foundation
Historical Society

#### Community Facilities/Resources

Nature Center/Environmental Center Skating Center Community Center Sector Centers SW Roseville Aquatic Facilities Athletic Complex

- Natural Resources
- Community Connections

Pathways Trails

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#### Role of the Council

Review progress and findings, provide guidance throughout the process and serve as the policy making body for the Parks and Recreation Master Plan Implementation Process

#### **Role of the Parks & Recreation Commission**

Serve as the guiding principle for all aspects of the Parks and Recreation Master Plan Implementation Process.

- Regularly review and discuss implementation projects and progress, provide feedback and direction.
- Act as ambassadors throughout the implementation process
- Ongoing communication with the City Council

#### Role of the Implementation Team

- o Time Commitment = 4 large group meetings, work group meetings as needed
- o Continue the work of the Master Plan Citizen Advisory Team
- Guide Master Plan recommendations and findings
- Grow Citizen Knowledge and Involvement Grassroot Implementation Effort
- Participation in specialized/identified work groups
- Research & Identify Implementation Options/Opportunities
- Recommend Priorities, Partners, Funding Options
- Communicate Implementation Plan

#### Role of the Organizing Team

- Time Commitment = 2x per month with Organizing Team, as needed with implementation team/ work groups
- Under the guidance of the Parks and Recreation Commission
- Representation from the Parks and Recreation Commission, City Council and Citizen Representation with Financial and Communications Expertise
- o Recruit Implementation Team Members, Designate Work Group Leads
- Guide Statistically Valid Survey

Adopt Plan →Educate Community →Survey Community →Communicate Findings/Generate Support or

Adopt Plan →Survey Community →Educate Community →Communicate Findings/Generate Support

- Communicate funding priorities, amounts and sources
- o Establish Priorities ... Suggest Phased Approach ... Solidify Phase I
- Identify Implementation Partners
- Implement Updated Master Plan to maintain current resources and provide opportunities for future development
- Ongoing communication with the Parks and Recreation Commission

### **Role of the Advisory Team**

- Time Commitment = bi-monthly meetings as needed
- o Provide expertise and guidance on key implementation issues and initiatives

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# **Preliminary Implementation Timeline**

**November 2010** Commission final review & recommendation of plan (Nov 9)

Council Adopt final plan (November 15)

Advertise for Implementation Team Members (beginning Nov 16)

Secure Advisory Team Members (beginning Nov 16)

Initial Meeting of Organizing Team

November/December 2010 Orientate, Educate & Stratagize - Organizing Team

Establish Implementaion Team/Work Group Leads/Co-Leads

Establish Implementaion Team/Work Groups Establish Work Group projects, tasks, themes

January 2011 Large Group Organizing Team/Implementation Team Meeting

January-May 2011 Steering Team Tasks

**Establish Priorities** 

Identify/Explore Resource/Funding Options

**Identify Partners** 

Recruit Community Involvement/Support

January-March 2011 Community Survey

Work with research agency to develop and conduct statitically valid survey

March/April 2011 Large Group Organizing Team/Implementation Team Meeting

Work Group Research and Development

March-May 2011 Analyze Survey Findings

Strategize Communications Plan

May 2011 Work Groups report on project findings, recommendations, community

connections to Organizing Team

**June 2011** Develop Communications Plan including;

Survey Outcomes Needs & Priorities Funding Options

July 2011 Large Group Organizing Team/Implementation Team Meeting

May-October 2011 Communicate, Educate

September 2011 Large Group Organizing Team/Implementation Team Meeting

September-November 2011 Vote Yes Campaign

November 8 - election day 2011